

CITY OF WINCHESTER, MISSOURI
AUDIT OF FINANCIAL STATEMENTS
YEAR ENDED JUNE 30, 2025

CITY OF WINCHESTER, MISSOURI

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INDEPENDENT AUDITOR'S REPORT

Board of Aldermen
City of Winchester, Missouri

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying modified cash basis financial statements of the governmental activities and each major fund of the City of Winchester, Missouri, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities and each major fund of the City of Winchester, Missouri, as of June 30, 2025, and the respective changes in modified cash basis financial position, thereof for the year then ended in accordance with the modified cash basis of accounting as described in Note 1.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Winchester, Missouri, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter - Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1, and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The budgetary comparison information is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison information is fairly stated, in all material respects, in relation to the basic financial statements as a whole on the basis of accounting described in Note 1.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the management's discussion and analysis but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a reported dated November 19, 2025, on our consideration of the City of Winchester's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Winchester's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Winchester's internal control over financial reporting and compliance.

Croghan & Croghan, P.C.

Certified Public Accountants

Kirkwood, Missouri
November 19, 2025

UNAUDITED

**CITY OF WINCHESTER, MISSOURI
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

The discussion and analysis of the City's financial performance provides an overall review of the City's financial activities for the fiscal year ended June 30, 2025. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the notes to the financial statements to enhance their understanding of the City's financial performance.

The financial statements of the City have been prepared on the modified cash basis of accounting, as applied to local governmental units, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Differences in the modified cash basis of accounting and accounting principles generally accepted in the United States of America arise in the recognition of revenue when received, rather than when earned, and the presentation of expenditures/expenses when paid versus when incurred.

Financial Highlights

On a government - wide basis (modified cash basis) the assets of the City of Winchester exceeded its liabilities at the close of the fiscal year by \$1,572,420.70.

As of the close of the current fiscal year, the City of Winchester's General fund reported a balance of \$1,572,420.70, and an increase of \$60,126.99.

At the end of the current fiscal year, the unrestricted net position was \$1,356,384.62. The restricted fund for the purpose of Capital Improvements fund totaled \$216,036.08.

The City of Winchester has no debt service.

Table 1 provides a summary of the City's net assets for 2025 and 2024:

ASSETS	2025	2024
Cash and Investments	\$ 1,377,983.75	\$ 1,360,984.96
Restricted Assets:		
Cash and Investments	216,036.08	152,486.12
Total Assets	\$ 1,594,019.83	\$ 1,513,471.08

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LIABILITIES	2025	2024
Purchasing Card Credit	<u>21,599.13</u>	<u>1,177.37</u>
Total Liabilities	<u>21,599.13</u>	<u>1,177.37</u>
NET POSITION		
Restricted for:		
Capital Improvements	216,036.08	152,486.12
Unrestricted	<u>1,356,384.62</u>	<u>1,359,807.59</u>
Total Net Position	<u>\$ 1,572,420.70</u>	<u>\$ 1,512,293.71</u>

Table 2 shows the change in net assets for fiscal year 2025 and 2024 for Governmental Activities:

Revenue and Expenditure Comparison for Years Ending June 30, 2025 and 2024			
	2025	2024	Inc./Dec.
Program Revenues:			
Charges for services and sales	\$ 30,935.29	\$ 25,590.08	\$ 5,345.21
Grants and contributions	127,792.07	103,373.64	24,418.43
General Revenues:			
Property taxes	48,506.84	48,664.61	(157.77)
Franchise and public service taxes	356,347.22	362,028.42	(5,681.20)
Sales taxes	249,574.27	248,536.68	1,037.59
Investment income	58,757.48	49,367.27	9,390.21
Miscellaneous	5,006.50	8,008.50	(3,002.00)
Total Revenue	<u>876,919.67</u>	<u>845,569.20</u>	<u>31,350.47</u>
Program Expenses:			
Administrative	402,988.90	376,106.57	26,882.33
Public safety	194,551.18	192,102.37	2,448.81
Streets and sewer	142,538.75	40,168.83	102,369.92
Park and recreation department	40,195.33	43,453.00	(3,257.67)
Maintenance department	36,518.52	121,177.20	(84,658.68)
Total Expenses	<u>816,792.68</u>	<u>773,007.97</u>	<u>43,784.71</u>
Increase (Decrease) in Net Position	<u>\$ 60,126.99</u>	<u>\$ 72,561.23</u>	<u>\$ (12,434.24)</u>

Total taxes collected made up 75% of the total revenues collected for the year ended June 30, 2025. Administrative costs, public safety, streets and sewer, park and recreation program, and expenses for maintenance made up 49%, 24%, 17%, 5%, and 4%, respectively, of total expenditures.

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Using the Basic Financial Statements

The City's basic financial statements consist of a series of financial statements and the associated notes to those statements. The statements are organized so the reader can understand the modified cash basis operations of the City as a whole. The "Basic Financial Statements" section includes government-wide financial statements, fund financial statements and notes to financial statements. The government-wide financial statements, consisting of the Statement of Net Assets (Modified Cash Basis) and the Statement of Activities (Modified Cash Basis), provide highly consolidated modified cash basis financial information and render a government-wide perspective of the City's modified cash basis financial condition.

By showing the change in net assets (modified cash basis) for the year, the reader may ascertain whether the City's modified cash basis financial condition has improved or deteriorated. The changes which are discussed in this MD&A may be financial or non-financial in nature. Non-financial factors which may have an impact on the City's financial condition include increases in or erosion of the property tax base, current property tax laws in Missouri restricting revenue growth, facility conditions, and other factors.

Governmental Fund Analysis

	2025 Actual	Preliminary Budget	Final Budget
Revenues Collected			
Taxes	\$ 654,428.33	\$ 661,350.00	\$ 661,350.00
Licenses and permits	17,691.63	16,600.00	16,600.00
Fines and forfeitures	12,043.66	7,640.00	7,640.00
Intergovernmental	127,792.07	101,000.00	127,950.00
Interest	58,757.48	32,000.00	38,000.00
Miscellaneous	6,206.50	6,600.00	6,600.00
Total Revenue	<u>876,919.67</u>	<u>825,190.00</u>	<u>858,140.00</u>
Program Expenses:			
Administrative	402,988.90	389,295.25	389,295.25
Public safety	194,551.18	195,195.00	195,195.00
Streets and sewer	142,538.75	174,324.75	174,324.75
Park and recreation	40,195.33	25,000.00	57,950.00
Maintenance	36,518.52	41,375.00	41,375.00
Total Expenses	<u>816,792.68</u>	<u>825,190.00</u>	<u>858,140.00</u>
Increase in Net Position	60,126.99	-	-
Net Position, July 1, 2024	<u>1,512,293.71</u>	<u>1,512,293.71</u>	<u>1,512,293.71</u>
Net Position, June 30, 2025	<u>\$ 1,572,420.70</u>	<u>\$ 1,512,293.71</u>	<u>\$ 1,512,293.71</u>

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General Fund Budgetary Highlights

Over the course of the year, the Board of Aldermen revised the City's budget to take into consideration expected changes in revenues collected or expenditures paid. Missouri Statutes for Municipal Government Finance, Section 67 RSMo. requires a budget amendment if anticipated expenditures are in excess of budgetary goals. The original budget was adopted May 8, 2024, and the final budget amendment was adopted on June 11, 2025.

A schedule showing the General Fund's original budget and the final budget figure compared with actual modified cash basis operating results is provided in this report in Statement 1.

Capital Assets and Debt Administration

The City operates under the modified cash basis of accounting; therefore, capital asset purchases are recorded as expenditures and depreciation is not recognized. Capital assets are not reflected in the financial statements.

Budgetary Analysis

The Board of Aldermen were able to stay within the total budget for the fiscal year, ending with a surplus of \$60,129.99.

A major project for Reber Park involved several dead or dying trees. The City Staff was able to apply for a grant and was fortunate to receive a 2025 Tree City Grant from the Department of Conservation for the removal of fourteen trees in Reber Park and the planting and mulching of twenty-eight new trees. This grant totaled \$19,232.19.

Another project this year was the replacement of the office computers due to their age and the fact that Windows 10 was coming to the end of its life in October of 2025. After reviewing the computer system with IT personnel and discussing their proposal with the board, it was agreed that new computers should be purchased changing from a troublesome pier to pier network to a much more efficient server network with on site and off site automatic backups. The Board of Aldermen approved the purchase of hardware to create the server system. This resulted in an expense of \$17,617.89.

Economic Factors and Next Year's Budget

The economic factors considered for the fiscal year 2024 - 2025 budget include the impact of the National, State and Local economic activity. The Board of Aldermen intend that the proposed budget for 2025 - 2026 will continue to fund all current city services and provide the same level of commitment for all of our residents.

Contacting the City's Financial Management

While this Management's Discussion & Analysis is designed to provide a general overview of the modified cash basis financial condition and operations of the City, citizen groups, taxpayers, and creditors may want further details. To obtain such details, please contact Barbara Beckett, City Administrator/Treasurer, at the Winchester City Hall, 109 Lindy Blvd., Winchester, Missouri 63021-5299 or call 636/391-0600 during regular office hours, Monday through Friday, 9:00 a.m. to 4:00 p.m., Central Time.

EXHIBIT A

CITY OF WINCHESTER, MISSOURI
 STATEMENT OF NET POSITION - MODIFIED CASH BASIS
 JUNE 30, 2025

	<u>Governmental Activities</u>
<u>ASSETS</u>	
Cash and Investments	\$ 1,377,983.75
Restricted Assets:	
Cash and Investments	<u>216,036.08</u>
Total Assets	<u>1,594,019.83</u>
 <u>LIABILITIES</u>	
Purchasing Card Credit	<u>21,599.13</u>
Total Liabilities	<u>21,599.13</u>
 <u>NET POSITION</u>	
Restricted for:	
Capital Improvements	216,036.08
Unrestricted	<u>1,356,384.62</u>
Total Net Position	<u>\$ 1,572,420.70</u>

See accompanying notes to basic financial statements.

CITY OF WINCHESTER, MISSOURI
STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS
YEAR ENDED JUNE 30, 2025

Functions/Programs	Expenditures Paid	Program Revenues Received			Net(Expenses) Revenue and Changes in Net Position
		Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions	
					Governmental Activities
Governmental Activities:					
Administrative	\$ 402,988.90	\$ 17,691.63	\$ 3,133.58	\$ -	\$ (382,163.69)
Public Safety	194,551.18	12,043.66			(182,507.52)
Streets and Sewer	142,538.75		105,426.30		(37,112.45)
Park and Recreation Program	40,195.33	1,200.00	19,232.19		(19,763.14)
Maintenance Department	36,518.52				(36,518.52)
Total governmental activities:	<u>\$ 816,792.68</u>	<u>\$ 30,935.29</u>	<u>\$ 127,792.07</u>	<u>\$ -</u>	<u>(658,065.32)</u>
General Revenues:					
Taxes					
Property Taxes					48,506.84
Franchise and Public Service Taxes					356,347.22
Sales Tax					249,574.27
Investment Income					58,757.48
Miscellaneous					5,006.50
Total General Revenues					<u>718,192.31</u>
Change in Net Position					60,126.99
Net Position - beginning					1,512,293.71
Net Position - ending					<u>\$ 1,572,420.70</u>

See accompanying notes to basic financial statements.

CITY OF WINCHESTER, MISSOURI
BALANCE SHEET - MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
JUNE 30, 2025

	General Fund	Total Governmental Funds
<u>ASSETS</u>		
Cash and Investments	\$ 1,377,983.75	\$ 1,377,983.75
Restricted Assets:		
Cash and Investments	<u>216,036.08</u>	<u>216,036.08</u>
Total Assets	<u>\$ 1,594,019.83</u>	<u>\$ 1,594,019.83</u>
<u>FUND BALANCES</u>		
Liabilities:		
Purchasing Card Credit	\$ <u>21,599.13</u>	\$ <u>21,599.13</u>
Total Liabilities	<u>21,599.13</u>	<u>21,599.13</u>
Fund Balance		
Restricted:		
Capital Improvements	\$ 216,036.08	\$ 216,036.08
Unassigned	<u>1,356,384.62</u>	<u>1,356,384.62</u>
Total Fund Balance	<u>1,572,420.70</u>	<u>1,572,420.70</u>
Total Liabilities and Fund Balance	<u>\$ 1,594,019.83</u>	
Reconciliation to Statement of Net Position - Modified Cash Basis		
Amounts reported for governmental activities in the statement of net position - modified cash basis are different because:		
There are no adjustments		<u>-</u>
Total net position - governmental activities		<u>\$ 1,572,420.70</u>

See accompanying notes to basic financial statements.

EXHIBIT D

CITY OF WINCHESTER, MISSOURI
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - MODIFIED CASH BASIS - GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2025

	General Fund	Total Governmental Funds
REVENUES:		
Taxes	\$ 654,428.33	\$ 654,428.33
Licenses and Permits	17,691.63	17,691.63
Fines and Forfeitures	12,043.66	12,043.66
Intergovernmental	127,792.07	127,792.07
Interest	58,757.48	58,757.48
Miscellaneous	6,206.50	6,206.50
Total Revenues	<u>876,919.67</u>	<u>876,919.67</u>
EXPENDITURES:		
Administrative	402,988.90	402,988.90
Public Safety	194,551.18	194,551.18
Streets and Sewer	142,538.75	142,538.75
Park and Recreation Program	40,195.33	40,195.33
Maintenance Department	36,518.52	36,518.52
Total Expenditures	<u>816,792.68</u>	<u>816,792.68</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	60,126.99	60,126.99
FUND BALANCE, JULY 1, 2024	<u>1,512,293.71</u>	<u>1,512,293.71</u>
FUND BALANCE, JUNE 30, 2025	<u>\$ 1,572,420.70</u>	<u>\$ 1,572,420.70</u>
Reconciliation to the Statement of Activities - Modified Cash Basis		
Change in fund balance		\$ 60,126.99
Amounts reported for governmental activities in the statement of activities - modified cash basis are different because:		
There are no adjustments		<u>-</u>
Changes in net position of governmental activities		<u>\$ 60,126.99</u>

See accompanying notes to basic financial statements.

CITY OF WINCHESTER, MISSOURI
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

1. Summary of Significant Accounting Principles

The financial statements of the City of Winchester, Missouri have been prepared on the modified cash basis of accounting. The Governmental Accounting Standards Board (GASB) is responsible for establishing generally accepted accounting principles (GAAP) for state and local governments through its pronouncements (Statements and Interpretations). These modified cash basis financial statements generally meet the presentation and disclosure requirements applicable to GAAP, in substance, but are limited to the elements presented in the financial statements and the constraints of the measurement and recognition criteria of the modified cash basis of accounting. The more significant accounting policies established in GAAP and used by the City are discussed below.

A. Principals Used to Determine Scope of Entity

The financial statements of the City include the financial activities of the City and any component units, entities which are financially accountable to the City. The City does not currently have any component units.

B. Basis of Presentation

Government-wide Financial Statements

The Statement of Net Position-modified cash basis and the Statement of Activities-modified cash basis present financial information about the City's governmental activities. These statements include the financial activities of the overall government in its entirety excluding fiduciary activities. Government activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities-modified cash basis presents a comparison between direct expenses and program revenue for each function of the City's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients for goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including taxes, are presented as general revenues. The City has the following program revenues in each activity:

General Government	Licenses, permits and fees; operating grant
Public Safety	Fine revenue
Streets and Sewer	Vehicle fees and sales tax and gasoline excise tax shared by the State
Park and Recreation	Fees and rental; operating grant

Fund Financial Statements

During the year, the City segregates transactions related to certain functions or activities into separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of the governmental fund financial statements is on major funds. Each major fund is presented in a separate column.

Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds; governmental, proprietary, and fiduciary. The City does not maintain any proprietary funds.

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may, or must, be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

Governmental Funds:

General Fund-The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

C. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

Measurement Focus

In the government-wide Statement of Net Position-modified cash basis and the Statement of Activities-modified cash basis, governmental activities are presented using the "economic resources" measurement focus, within the limitations of the modified cash basis of accounting. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost and recovery) and financial position. All assets and liabilities (whether current or noncurrent, financial or non-financial) associated with their activities are reported.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus, as applied to the modified cash basis of accounting, is used as appropriate:

All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given

period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

Basis of Accounting

The financial statements are presented in accordance with a modified cash basis of accounting, which is a basis of accounting other than GAAP as established by GASB. This basis of accounting involves modifications to the cash basis of accounting to report in the statements of net position or balance sheets cash transactions or events that provide a benefit or result in an obligation that covers a period greater than the period in which the cash transaction or event occurred. Such reported balances include payroll withholdings and other short-term liabilities including purchasing card credit, arising from cash transactions or events.

This modified cash basis of accounting differs from GAAP primarily because certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected and other accrued revenue and receivables) and certain liabilities and their related expenses or expenditures (such as accounts payable and expenses for goods or services received but not yet paid and other accrued expenses and liabilities) are not recorded in these financial statements. In addition, other economic assets, deferred outflows of resources, liabilities, and deferred inflows of resources that do not arise from a cash transaction or event are not reported, and the measurement of reported assets and liabilities does not involve adjustment to fair value.

If the City utilized accounting principles generally accepted in the United States of America, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financial statements would be presented in accordance with the accrual basis of accounting.

D. Budgets and Budgetary Accounting

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. In accordance with Chapter 67, RSMo., the City adopts a budget for each fund.
2. The City Treasurer submits to the Mayor and the Board of Aldermen a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them. Budgeted expenditures cannot exceed beginning available monies plus estimated revenues for the year.
3. A public hearing is conducted to obtain taxpayer comments.
4. The budget was formally adopted on May 8, 2024.
5. Subsequent to its formal approval of the budget, the Board of Aldermen has the authority to make necessary adjustments to the budget by formal vote of the board. Adjustments made

during the year are reflected in the budget information included in the financial statements. Budget amounts are as originally adopted, or as amended by the Board of Aldermen.

6. Budgets for all funds are prepared and adopted on the modified cash basis (budget basis), recognizing revenues when collected and expenditures when paid. The actual results of operations are presented in the statements of revenues, expenditures, and changes in fund balance-budget and actual in accordance with the budget basis to provide a meaningful comparison of actual results with the budget.

E. Capital Assets

Capital outlays are recorded as expenditures when incurred. These capital outlays represent the cost of land, buildings and improvements, and furniture and equipment. The City does not maintain a record of its capital assets.

F. Inventory

The City does not maintain inventory cost records. Inventory is accounted for using the purchase method in which supplies are charged to expenditures when purchased.

G. Restricted Assets

Assets are reported as restricted when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation.

The restricted assets at June 30, 2025 are as follows:

Capital Improvement Sales Tax	\$ 216,036.08
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H. Governmental Fund Balances

The difference among assets, deferred outflows, liabilities, and deferred inflows of governmental funds is reported as fund balance and classified as nonspendable, restricted, committed, assigned, and unassigned based on the respective level of constraint. These constraints are defined as follows:

Nonspendable-Amounts that cannot be spent because they either are not in spendable form or are legally or contractually required to be maintained intact.

Restricted-Amounts constrained regarding use from restrictions externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or by restrictions imposed by law through constitutional provisions or enabling legislation.

Committed-Amounts constrained regarding use for specific purposes pursuant to requirements imposed by formal action of the City's highest level of decision-making authority.

Assigned-Amounts constrained by the City's intent to be used for specific purposes but that are neither restricted nor committed.

Unassigned-The residual classification of the General Fund for spendable amounts that have not been restricted, committed, or assigned to specific purposes.

It is the City's policy to first use restricted fund balances prior to the use of unrestricted fund balances when an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available. It is also City policy to use committed fund balances before assigned fund balances and assigned fund balances before unassigned amounts when an expenditure is incurred for purposes for which amounts in those classifications are available to be used.

The City has no formal minimum fund balance policies or any formal stabilization arrangement in place.

I. Net Position

Net position represents the difference between assets and liabilities.

Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Restricted for Capital Improvements: The City has restricted \$216,036.08 for purposes of capital improvements.

J. Fines and Court Costs

Missouri statute now requires municipalities to report an accounting of the percent of annual general operating revenue from fines and court costs for minor traffic violations. The City's fines, court costs and other revenues pertaining to minor traffic violations totaled \$7,188.53 for the fiscal year. "Annual general operating revenue" is defined in the statute and may or may not include various sources of the City's revenues. "General operating revenue" totaled \$517,920.53. The City's fines and court costs for minor traffic violations are 1.39% "annual general operating revenue."

K. Estimates

The preparation of the financial statements in conformity with the modified cash basis of accounting requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

L. Pensions

Because of the accounting method used, the City does not record the net pension asset, deferred outflows of resources, or deferred inflows of resources for the pension plan.

2. Cash and Investments

The City is governed by the deposit and investment limitations of City policy and state law. The depository bank is to pledge securities in addition to Federal Deposit Insurance Corporation (FDIC) insurance at least equal to the amount on deposit at all times in accordance with sections 110.010 and 110.020 of the Missouri Revised Statutes.

The cash and investments held at June 30, 2025, and reported at cost are as follows:

<u>Type</u>	<u>Maturities</u>	<u>Carrying Value</u>
Cash on hand		<u>\$ 100.00</u>
Deposits:		
Demand deposits	N/A	427,786.14
Savings accounts	N/A	10.00
Non-negotiable certificates of deposit	various	<u>1,166,123.69</u>
		<u>1,593,919.83</u>
 Total cash and investments		 <u>\$ 1,594,019.83</u>

Custodial Credit Risk-Deposits-Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. As of June 30, 2025, the City's bank balances of \$1,692,228.85 were covered by the Federal Deposit Insurance Corporation (FDIC) or were collateralized by the pledging financial institution or its agent in the City's name, other than \$25,398.85 at one financial institution.

Reconciliation to financial statements:

Cash and Investments	\$ 1,377,983.75
Restricted Assets:	
Cash and Investments	<u>216,036.08</u>
	<u>\$ 1,594,019.83</u>

3. Taxes

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on November 1 and payable by December 31. The county collects the property tax and remits it to the City.

The assessed valuation of the tangible taxable property for the calendar year 2024 for purposes of local taxation was:

St. Louis County	
Real Estate	\$ 25,931,440
Personal Property	4,042,110
State Assessed Utilities	<u>230,306</u>
 Total	 <u>\$ 30,203,856</u>

The tax levy per \$100 of the assessed valuation of tangible property for the calendar year 2024 for purposes of local taxation was:

General Revenue			
Residential	\$		0.1440
Commercial	\$		0.1780
Personal Property	\$		0.2610

4. Short-term Debt

The City has a \$50,000.00 revolving credit purchase card for operating expenses. Amounts not paid in full each month will be charged a variable interest rate of prime plus 8%. City policy is to pay in full each month.

Short-term debt activity for the year ended June 30, 2025, was as follows:

	Balance July 1, 2024	Draws	Repayments	Balance June 30, 2025
Purchase card credit	\$ 1,177.37	\$ 67,981.03	\$ (47,559.27)	\$ 21,599.13

5. Lease

The City is committed under an extended non-cancelable, one-year lease for a copier. This lease is considered a short-term lease. Lease expenditures for the year ended June 30, 2025, amounted to \$2,175.62.

Year end June 30,	Amount
2026	\$ 2,010.24
2027	\$ 2,010.24
2028	\$ 2,010.24

6. Subscription-Based Information Technology Arrangements

The City makes an annual subscription payment of \$1,751.00 for general ledger and accounting related software.

7. Retirement Plan

General Information about the Pension Plan

Plan description. The City of Winchester defined benefit pension plan provides certain retirement, disability and death benefits to plan members and beneficiaries. The City of Winchester participates in the Missouri Local Government Employees Retirement System (LAGERS). LAGERS is an agent multiple-employer, statewide public employee pension plan established in 1982 and administered in accordance with RSMo. 70.600-70.755. As such, it is LAGERS responsibility to administer the law in accordance with the expressed intent of the General Assembly. The plan is qualified under the Internal Revenue Code Section 401(a) and is tax exempt. The responsibility for the operations and administration of LAGERS is vested in the LAGERS

Board of Trustees consisting of seven persons. LAGERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained by accessing the LAGERS website at www.molagers.org.

Benefits provided. LAGERS provides retirement, death and disability benefits. Benefit provisions are adopted by the governing body of the employer, within the options available in the state statutes governing LAGERS. All benefits vest after 5 years of credited service. Employees who retire on or after age 60 with 5 or more years of service are entitled to an allowance for life based upon the benefit program information provided below. Employees may retire with an early retirement benefit with a minimum of 5 years of credited service and after attaining age 55 and receive a reduced allowance.

Benefit Multiplier:	1.25% for life, plus 0.75% to age 62
Final Average Salary:	5 years
Member Contributions:	0%

Benefit terms provide for annual post retirement adjustments to each member's retirement allowance subsequent to the member's retirement date. The annual adjustment is based on the increase in the Consumer Price Index and is limited to 4% per year.

Contributions. The employer is required to contribute amounts at least equal to the actuarially determined rate, as established by LAGERS. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance an unfunded accrued liability. Full-time employees of the employer do not contribute to the pension plan. Employer contribution rate is .3% of annual covered payroll. For the year ended June 30, 2025 the City contributed \$483.02 as required.

8. Employee Benefit Plans

The City offers its employees a Section 457 Deferred Compensation Plan ("Plan"). The Plan, available to all City employees, permits them to defer a portion of their salary for investment purposes. The City has engaged a private contractor to administer the Plan and there are trust provisions so that Plan assets are held in trust for the exclusive benefit of participants and their beneficiaries. The City makes no contribution to the Plan.

The City also offers a Section 125 cafeteria plan to all employees. Under this plan, the deferred portion can be used to purchase health insurance benefits.

9. Contingencies

The City is defendant in various litigations. The aggregate liability, after insurance coverage, is not determinable at this time. No provision has been made in the accompanying statements for settlement costs, if any.

The City has participated in federal and state grant programs. The programs are subject to program compliance audits by the grantors or their representatives. Accordingly, the City's compliance with applicable grant requirements could be established at some future date.

10. Commitments

The City contracts for police services with the City of Ballwin. The contract commenced on October 1, 2019 and expired on December 31, 2024 with required monthly payments of \$14,995.15. The City executed an additional contract for a 3-year term ending December 31, 2027, with required monthly payments of \$15,782.00. The City also contracts for municipal court services with the City of Ballwin. The contract commenced on June 6, 2019 and expired on December 31, 2024, with required monthly payments of \$1,000.00. The City executed an additional contract for a 3-year term ending December 31, 2027, with required monthly payments of \$1,200.00.

11. Participation in a Public Entity Risk Pool-(MIRMA)

The City is member of the Missouri Intergovernmental Risk Management Association (MIRMA), a protected self-insurance program of political subdivisions. The City does not pay premiums to purchase insurance policies, but pays an assessment to be a member of self-sustaining risk sharing group. Part of the assessment is used to purchase excess insurance for the group as a whole. The pooling agreement requires the pool to be self-sustaining. The City believes it is not possible to estimate the range of contingent losses to be borne by the City. Settled claims have not exceeded coverage in any of the last three years. There were no significant reductions in insurance coverage from the prior year.

Supplementary Information

CITY OF WINCHESTER, MISSOURI
SUPPLEMENTARY INFORMATION
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
GENERAL FUND
YEAR ENDED JUNE 30, 2025

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive(Negative)
REVENUES:				
Taxes:				
Real Estate	\$ 36,500.00	\$ 36,500.00	\$ 38,140.41	\$ 1,640.41
Personal Property	9,900.00	9,900.00	10,366.43	466.43
Utilities	1,000.00	1,000.00	627.03	(372.97)
Gross Receipts (Utilities)				
Gas	38,000.00	38,000.00	35,846.48	(2,153.52)
Electric	55,000.00	55,000.00	60,894.22	5,894.22
Water	20,000.00	20,000.00	23,956.80	3,956.80
Telephone	20,000.00	20,000.00	13,141.93	(6,858.07)
Cable TV	12,000.00	12,000.00	7,081.12	(4,918.88)
Sales Tax	250,000.00	250,000.00	249,574.27	(425.73)
Prop P Sales Tax	96,500.00	96,500.00	94,082.99	(2,417.01)
Capital Improvement Sales Tax	120,000.00	120,000.00	118,801.41	(1,198.59)
Cigarette Tax	2,400.00	2,400.00	1,913.85	(486.15)
Financial Institution Tax	50.00	50.00	1.39	(48.61)
Total Taxes	661,350.00	661,350.00	654,428.33	(6,921.67)
Licenses and Permits:				
Excavation Permit Fee	200.00	200.00	450.00	250.00
Occupancy Permits	700.00	700.00	460.00	(240.00)
Board of Adjustment Fee	75.00	75.00		(75.00)
Merchant's Licenses	14,000.00	14,000.00	15,205.40	1,205.40
Liquor Licenses	1,500.00	1,500.00	1,576.23	76.23
Special Use Permits	125.00	125.00		(125.00)
Total Licenses and Permits	16,600.00	16,600.00	17,691.63	1,091.63
Fines and Forfeitures:				
CVC Court Fines	20.00	20.00	45.88	25.88
Court Costs and Fines	7,500.00	7,500.00	11,596.02	4,096.02
Law Enforcement Training	120.00	120.00	401.76	281.76
Total Fines and Forfeitures	7,640.00	7,640.00	12,043.66	4,403.66
Intergovernmental				
Missouri Gas Tax	55,000.00	55,000.00	58,394.65	3,394.65
Motor Vehicle Tax	23,500.00	23,500.00	23,138.51	(361.49)
County Road & Bridge	22,500.00	22,500.00	23,893.14	1,393.14
Grant Funding		26,950.00	22,365.77	(4,584.23)
Total Intergovernmental	101,000.00	127,950.00	127,792.07	(157.93)
Interest	32,000.00	38,000.00	58,757.48	20,757.48
Miscellaneous:				
Ballfield User Fee	1,300.00	1,300.00	1,200.00	(100.00)
Advertising Reimbursement	300.00	300.00		(300.00)
Pavilion Reservation Fee	650.00	650.00	840.00	190.00
Answering Service User Fee	200.00	200.00	120.00	(80.00)
False Alarm Fee	50.00	50.00		(50.00)
Miscellaneous Reimbursement to City	3,000.00	3,000.00	3,868.10	868.10
Miscellaneous Income	1,000.00	1,000.00	178.40	(821.60)
Construction Bond	100.00	100.00		(100.00)
Total Miscellaneous	6,600.00	6,600.00	6,206.50	(393.50)
Total Revenues	825,190.00	858,140.00	876,919.67	18,779.67

STATEMENT 1
(CONTINUED)

CITY OF WINCHESTER, MISSOURI
SUPPLEMENTARY INFORMATION
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
GENERAL FUND
YEAR ENDED JUNE 30, 2025

EXPENDITURES:	Budgeted Amounts		Actual	Variance with Final Budget Positive(Negative)
	Original	Final		
Administrative:				
Mayor	\$ 5,040.00	\$ 5,040.00	\$ 5,040.00	\$ -
Board of Aldermen	14,880.00	14,898.00	14,898.00	
City Clerk Salary	87,550.00	87,532.00	87,443.83	88.17
Asst. City Clerk Salary	31,630.00	31,891.33	31,891.33	
Cleaning Personnel	5,714.25	5,856.75	5,856.75	
Bookkeeper/Clerical Staff	38,110.00	37,848.67	38,063.83	(215.16)
Court Clerk/General Office	18,000.00	8,984.05	8,936.17	47.88
Legal Services	24,000.00	26,000.00	24,000.00	2,000.00
Litigation	100.00	100.00		100.00
Code Enforcement Officer	4,500.00	4,500.00	4,200.00	300.00
City Hall Utilities & Services	13,000.00	18,429.57	20,722.45	(2,292.88)
Notices - Newspaper	2,500.00	2,675.00	3,090.00	(415.00)
Accounting	17,000.00	17,200.00	17,200.00	
Unemployment Benefits	400.00	400.00		400.00
Code Revisions	1,000.00	1,000.00		1,000.00
Insurance (General)	13,000.00	13,000.00	16,242.00	(3,242.00)
Insurance (Staff)	60,221.00	54,503.65	59,841.97	(5,338.32)
LAGERS	1,000.00	1,000.00	483.02	516.98
Federal Medicare	3,700.00	3,700.00	3,212.95	487.05
FICA	15,000.00	15,000.00	13,679.52	1,320.48
Dues	3,200.00	3,772.31	3,824.65	(52.34)
Administrator Car Allowance	3,600.00	3,600.00	3,600.00	
Election Board	900.00	900.00	25.00	875.00
Office Supplies	1,000.00	1,364.57	1,386.25	(21.68)
Stationery and Writing Impl.	300.00	432.00	432.00	
Household Supplies	300.00	300.00	338.07	(38.07)
Postage	900.00	900.00	565.96	334.04
Other Supplies	200.00	200.00	75.78	124.22
Recycling	100.00	100.00		100.00
Newsletter	9,500.00	9,500.00	7,659.93	1,840.07
Copier Supplies	2,100.00	2,482.66	2,482.66	
Education & Training	2,000.00	2,000.00	927.38	1,072.62
Travel & Public Relations	1,500.00	2,777.34	2,214.80	562.54
Soda, Coffee, Etc.	50.00	50.00	18.36	31.64
Lafayette Older Adults Program	500.00	500.00	500.00	
Computer Supplies	1,300.00	1,300.00	17,617.89	(16,317.89)
Computer Programming	3,000.00	3,000.00	1,961.00	1,039.00
Computer Repairs	1,000.00	1,000.00		1,000.00
City Hall Furniture	500.00	500.00		500.00
City Hall Remodeling	200.00	200.00		200.00
ADA City Requirements	100.00	100.00		100.00
Miscellaneous	200.00	200.00		200.00
Community Wide Clean-up	500.00	4,557.35	4,557.35	
Total Administrative	389,295.25	389,295.25	402,988.90	(13,693.65)

STATEMENT 1
(CONTINUED)

CITY OF WINCHESTER, MISSOURI
SUPPLEMENTARY INFORMATION
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
GENERAL FUND
YEAR ENDED JUNE 30, 2025

EXPENDITURES: (Continued)	Budgeted Amounts		Actual	Variance with Final Budget Positive(Negative)
	Original	Final		
Public Safety:				
Municipal Court	\$ 12,600.00	\$ 12,600.00	\$ 12,000.00	\$ 600.00
CVC State Portion	20.00	42.18	45.88	(3.70)
Law Enforcement Training	100.00	248.00	248.00	
REJIS	2,000.00	2,348.50	2,315.50	33.00
Emergency Preparedness Material	100.00			
Emergency Preparedness Labor	100.00			
Emergency Preparedness Contractual	500.00	9.70		9.70
Emergency Management Training	200.00			
Police Contract (St. Louis County)	178,500.00	179,941.80	179,941.80	
Community Preservations	1,000.00			
Miscellaneous - Public Safety	75.00	4.82		4.82
Total Public Safety	<u>195,195.00</u>	<u>195,195.00</u>	<u>194,551.18</u>	<u>643.82</u>
Streets and Sewer:				
Street Lights	18,000.00	18,000.00	19,349.66	(1,349.66)
Snow Removal-Contracted	15,000.00	19,732.43	19,732.43	
Snow Removal-Labor	200.00	624.48	624.48	
Snow Removal-Supplies	4,000.00	9,296.86	9,296.86	
Street Cleaning	1,500.00	1,500.00	990.00	510.00
Street Repairs-Contracted	127,574.75	116,137.76	88,704.00	27,433.76
Street Repairs-Labor	400.00	567.17	567.17	
Street Repairs-Supplies	300.00	300.00	263.36	36.64
Engineering	500.00	500.00	150.00	350.00
Street Striping-Supplies	4,000.00	4,000.00	31.96	3,968.04
Street Striping-Labor	400.00	400.00	56.66	343.34
Right-of-Way Labor	850.00	850.19	850.19	
Project Observer Salart	300.00	300.00		300.00
Storm Sewers	500.00	550.00	550.00	
Storm Sewers-Labor	300.00	459.42	459.42	
Signs	200.00	806.44	806.44	
Sign Installation & Painting Labor	200.00	200.00	106.12	93.88
Miscellaneous - Street & Sewers	100.00	100.00		100.00
Total Streets and Sewer	<u>174,324.75</u>	<u>174,324.75</u>	<u>142,538.75</u>	<u>31,786.00</u>
Park and Recreation:				
Park Water	4,000.00	6,303.99	5,027.12	1,276.87
Park Electric	800.00	800.00	827.02	(27.02)
Park Sewer	3,200.00	896.01	81.49	814.52
Park Maintenance Labor	300.00	151.20	149.36	1.84
Easter Egg Hunt	700.00	700.00	444.93	255.07
Party in Park	2,500.00	2,500.00	2,257.94	242.06
Park Program	200.00	200.00		200.00
Contracted Improvements	5,000.00	5,000.00	1,612.91	3,387.09
Halloween	200.00	200.00	186.51	13.49
Park Pavilion Inspectors	450.00	450.00	280.00	170.00
Landscaping	4,500.00	26,838.95	27,517.95	(679.00)
Playground Improvements	1,500.00	1,500.00	135.90	1,364.10
Safety Maintenance	50.00	50.00		50.00
Tree City Tree Planting/Initial Care	1,500.00	1,500.00	680.37	819.63
Tree City Tree Removal		4,611.05		4,611.05
Tree City Other Expenses		6,000.00	745.03	5,254.97
Miscellaneous	100.00	248.80	248.80	
Total Park and Recreation	<u>25,000.00</u>	<u>57,950.00</u>	<u>40,195.33</u>	<u>17,754.67</u>
Maintenance Department:				
Park-Grass Cutting - Contracted	9,000.00	7,880.00	7,880.00	-
Park-Grass Cutting	100.00	16.14		16.14
Park Buildings Labor	200.00	180.15	164.37	15.78
Park Grounds Labor	4,000.00	6,077.85	6,009.87	67.98

STATEMENT 1
(CONTINUED)

CITY OF WINCHESTER, MISSOURI
SUPPLEMENTARY INFORMATION
BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS
GENERAL FUND
YEAR ENDED JUNE 30, 2025

	Budgeted Amounts		Actual	Variance with Final Budget Positive(Negative)
	Original	Final		
EXPENDITURES: (Continued)				
Maintenance Department: (Continued)				
Park Maintenance Supplies	\$ 900.00	\$ 900.00	\$ 2,036.30	\$ (1,136.30)
City-Grass Cutting	900.00	919.85	919.83	0.02
Pavilion Labor	900.00	983.86	876.22	107.64
Restroom Labor	1,600.00	2,081.60	1,860.92	220.68
Miscellaneous Labor	1,000.00	1,000.00	582.26	417.74
Holiday Compensation	1,800.00	2,069.27	2,069.27	
Gas and Fuel	500.00	435.61	450.38	(14.77)
Housekeeping Supplies	300.00	300.00		300.00
Maintenance Supplies	400.00	942.58	1,162.60	(220.02)
Building Supplies	150.00	150.00	111.78	38.22
Lawn & Plumbing Supplies	1,600.00	430.00	18.88	411.12
Hardware	200.00	745.00	745.00	
Tools	400.00			
Mosquito Spray	400.00	204.48	177.00	27.48
City Hall Maintenance Labor	2,000.00	2,595.52	2,595.52	
City Hall Maintenance Supplies	400.00	400.00		400.00
Contracted Labor & Repairs	2,000.00	706.55		706.55
Equipment Repairs Supplies	300.00	300.00		300.00
Equipment Repairs Labor	1,200.00	1,264.39	1,264.39	
Park Vandalism-Labor	375.00	172.46	42.23	130.23
Park Vandalism-Supplies	200.00	200.00	17.98	182.02
Safety Training & Equipment	2,000.00	2,202.54	1,702.54	500.00
Services, Utilities & Bldg. Repair	4,000.00	3,388.49	1,884.04	1,504.45
Maintenance Building Repairs	1,000.00	455.00		455.00
Equipment	400.00	612.15	612.15	
Transportation/Time & Cost	400.00	1,011.51	1,011.51	
Tree City Tree Maintenance	2,500.00	2,500.00	2,323.48	176.52
Miscellaneous	250.00	250.00		250.00
Total Maintenance Dept.	41,375.00	41,375.00	36,518.52	4,856.48
TOTAL EXPENDITURES	825,190.00	858,140.00	816,792.68	41,347.32
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	-	-	60,126.99	60,126.99
FUND BALANCE, JULY 1, 2024	1,512,293.71	1,512,293.71	1,512,293.71	-
FUND BALANCE, JUNE 30, 2025	\$ 1,512,293.71	\$ 1,512,293.71	\$ 1,572,420.70	\$ 60,126.99

CITY OF WINCHESTER, MISSOURI
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)
NOTES TO BUDGETARY COMPARISON SCHEDULE
JUNE 30, 2025

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. In accordance with Chapter 67, RSMo., the City adopts a budget for each fund.
2. The City Treasurer submits to the Mayor and the Board of Aldermen a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them. Budgeted expenditures cannot exceed beginning available monies plus estimated revenues for the year.
3. A public hearing is conducted to obtain taxpayer comments.
4. The budget was formally adopted on May 8, 2024.
5. Subsequent to its formal approval of the budget, the Board of Aldermen has the authority to make necessary adjustments to the budget by formal vote of the board. Adjustments made during the year are reflected in the budget information included in the financial statements. Budget amounts are as originally adopted, or as amended by the Board of Aldermen.
6. Budgets for all funds are prepared and adopted on the modified cash basis (budget basis), recognizing revenues when collected and expenditures when paid. The actual results of operations are presented in the statements of revenues, expenditures, and changes in fund balance - budget and actual in accordance with the budget basis to provide a meaningful comparison of actual results with the budget.

Internal Control and Compliance

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Board of Aldermen
City of Winchester, Missouri

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the City of Winchester, Missouri ("City") as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated November 19, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and responses as item 2025-1 that we consider to be a material weakness.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the City's response to the findings identified in our audit and described in the accompanying schedule of findings and responses. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Croghian & Croghian, P.C.

Certified Public Accountants

Kirkwood, Missouri
November 19, 2025

CITY OF WINCHESTER, MISSOURI
SCHEDULE OF FINDINGS AND RESPONSES
YEAR ENDED JUNE 30, 2025

Finding 2025-1

Criteria: City is responsible for establishing and maintaining internal controls.

Condition: Lack of sufficient segregation of duties in the accounting department.

Context: A review of the internal control procedures. *Internal control* is a process effected by the City's Board of Aldermen, management, and other personnel - designed to provide reasonable assurance regarding the achievement of objectives in the following categories: (a) reliability of financial reporting, (b) effectiveness and efficiency of operations, and (c) compliance with applicable laws and regulations.

Cause: Size and budget constraints limiting the number of personnel with the accounting department.

Effect: The design of internal control over financial reporting that could adversely affect the ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements and the assurance that assets are safeguarded against loss from use or disposition.

Questioned Costs: No costs have been questioned as a result of this finding.

Recommendation: These areas should be reviewed periodically and consideration given to improving the segregation of duties.

Views of Responsible Officials and Planned Corrective Actions: The City's Administration and Board of Aldermen have focused on the most critical risks of cash handling, payments, and reconciliations in order to identify which controls have the biggest impact on preventing fraud or errors.

Even with few people, responsibilities have been split logically. If one person approves, another processes, and another reviews. Accounting software is used to automate reconciliations, and prepare reports to reduce the manual effort and increase transparency. The City has also implemented access controls to limit who can edit or approve transactions.

Written, simple procedures have been prepared for all financial processes. Clear audit trails are used for all financial activities. Staff has been trained so everyone knows their responsibilities and the importance of controls. These controls are reviewed regularly to ensure they are effective and practical and will adjust as staffing or risks change.